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New Zealand SPRFMO Observer Implementation Report for 2013
Ministry for Primary Industries



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New Zealand SPRFMO Observer Implementation Report for 2013

Ministry for Primary Industries, New Zealand

This report constitutes New Zealand's Annual Observer Implementation Report for the year 2013 (January – December), pursuant to paragraph 2(d) of the SPRFMO Standards for the collection, reporting, verification and exchange of data.

New Zealand has had an observer programme in place since 1986, operating as a unit within the New Zealand Ministry for Primary Industries (MPI). It delivers coverage days for a number of clients, who are provided with some or all of the information collected.

These clients are: The Ministry for Primary Industries (Science, Field Operations, Fisheries Management groups), The Department of Conservation through the Conservation Services Levy, The National History Unit of the Museum of New Zealand, the New Zealand Fishing Industry, the Commission for the Conservation of Antarctic Marine Living Resources (CCAMLR) and the Conversion Factors Working Group, which is a joint MPI and industry working group.

The independence and credibility of the data collected by the NZ observer programme is subjected to critical review by our clients, who have established feedback mechanisms to inform and correct any deficiencies in our processes.

When the negotiations to establish a SPRFMO adopted data standard and observer coverage levels in 2007, New Zealand was in a position to meet the requirements through this established observer programme.

1 Observer Training

MPI recruitment requires all our permanent observers to successfully complete a three week training course before they are accepted into the programme. The course outline is as follows. Sessions preceded with a number are unit standards registered on the New Zealand Qualifications Framework:

- Observer Programme overview, Trip Planning.
- Catch effort logbooks (CELB)
- Catch effort logbook exercises
- Overview of the Observer manual
- 12306 – Identify common parts, fittings and equipment on a vessel
- 12310 – Prevent, extinguish and limit the spread of fire on a vessel
- 497 – Protect health & safety in the workplace
- 6213 – Use safe working practices in the seafood industry
- 12309 – Demonstrate knowledge of abandon ship procedures and demonstrate sea survival skills
- 15679 – Demonstrate a basic knowledge of commercial fishing methods
- Volumetric measurement
- Density factors
- Time Sampling
- Catch Assessment
- Mixed tows

- 19847 – Describe the reduction of marine mammal and turtle incidental capture during commercial fishing, including assessment.
- 5332 – Maintain personal hygiene and use hygienic work practices working with seafood
- 19877 – Demonstrate knowledge of protection of the marine environment during seafood vessel operations
- Department of Conservation – Marine mammals and seabirds, mitigation devices
- Non-fish bycatch forms
- Benthic form
- Personal clothing and stores
- Communications / Key vessel personnel / Emergency Evacuation codes
- The psychology of deployment – Observer health and safety issues
- Code of conduct / complaint procedure
- QMS overview
- Scales
- Net bursts / discards / Schedule 6 releases
- Product states
- 19846 – Describe the reduction of seabird incidental capture during commercial fishing including assessment
- 23030 – Use basic knife skills as a fisheries observer
- 23027 - Demonstrate knowledge of information displays aboard seafood harvesting vessels
- The Compliance Business and Observer Compliance Contribution
- 20168 – Work on a commercial fishing vessel
- Briefing / Debriefing / General paperwork
- Performance Assessment System
- Conversion factors / practical exercise
- Fish ID book
- Fish ID practical
- Otoliths/Staging
- Biological sampling forms practical
- Biological Manual
- First Aid kits
- Tablets and at-sea data entry
- Observer Powers
- Compliance Investigation Services - Role, Use of Observer data, Profiling, Forensics.
- Employment Agreement
- MPI Science use of observer data
- Examination

Successful recruits are accepted into MPI Observer Services and then deployed with an observer trainer for one to two trips of an average duration of 30 day per trip.

2 Programme Design and Coverage

The MPI observer programme made provision in its annual plan to meet the observer coverage levels set out in SPRFMO CMM2.03 (Conservation and Management Measure for the Management of Bottom Fishing in the SPRFMO Convention Area):

- i. for vessels using trawl gear in the Convention Area, ensure 100 percent observer

coverage for vessels flying their flag for the duration of the trip.

- ii. for each other bottom fishing gear type, ensure that there is at least a 10 percent level of observer coverage each fishing year.

New Zealand conducted no pelagic fishing for *Trachurus* species in the SPRFMO Convention Area during 2013. New Zealand flagged vessels did fish in bottom fisheries in the SPRFMO Convention Area using either bottom trawling or bottom lining fishing methods.

Table 1. Monthly fishing effort by New Zealand vessels fishing in the SPRFMO Area during 2013.

Month and Year	Number of bottom trawl vessels	Vessel days in bottom trawl	Number of bottom line vessels	Vessel days in bottom line
January 2013	0	0	3	25
February 2013	0	0	1	8
March 2013	0	0	0	0
April 2013	0	0	1	6
May 2013	1	2	1	4
June 2013	4	85	0	0
July 2013	6	75	0	0
August 2013	2	15	0	0
September 2013	1	5	0	0
October 2013	1	7	2	13
November 2013	0	0	1	6
December 2013	0	0	2	18

Table 2. Observer coverage achieved in the New Zealand bottom trawl¹ and bottom line fisheries in the SPRFMO Area during 2013.

Month and Year	Number of bottom trawl vessels covered	Observed vessel days in bottom trawl	Number of bottom line vessels covered	Observed vessel days in bottom line
January 2013	0	0	0	0
February 2013	0	0	0	0
March 2013	0	0	0	0
April 2013	0	0	0	0
May 2013	2	9	0	0
June 2013	4	118	0	0
July 2013	4	110	0	0
August 2013	3	44	0	0
September 2013	1	28	0	0
October 2013	1	31	1	13
November 2013	1	2	1	12
December 2013	0	0	0	0

The costs of observer coverage were fully recovered directly from industry through the direct charging of vessel operators.

New Zealand's implementation of the SPRFMO interim measures, including the move on rule, is described in detail in its bottom fishery impact assessment². In summary, the move on

rule is applied in open 'moderately trawled' areas, where vessels that encounter evidence of a VME when bottom trawling are required to move on 5 nautical miles from the position that hauling of the gear commences, and cannot return to that area for the duration of the trip.

Evidence of a VME is determined through the applications of the VME Evidence Process set out in the fishers high seas fishing permit and reproduced in Appendix 1. This process is completed by the observer, and a completed copy of the form given to the master in a timely manner. If a move on is triggered it is the master's responsibility to notify MPI and to ensure that the vessel does not fish within 5 nautical miles of this position for the remainder of the trip.

3 Data collection and Reporting

Observers on vessels fishing in the SPRFMO Convention Area were tasked to:

- Complete the VME Evidence process for all bottom trawl tows in areas where the move on rule applied;
- Complete MPI benthic material forms for all tows in all areas;
- Determine and record catch effort and catch information on each fishing tow in all areas independent of vessel reporting; and
- Obtain biological data and samples on target and other species. This includes measuring and sexing fish and collecting otoliths.

The observer reporting forms are detailed in Appendix 1.

Observers deployed on SPRFMO trips were all experienced observers and were briefed prior to each trip on the benthos identification as it related to the VME evidence process.

Observer data for 2013 for are reported to the SPRFMO interim Secretariat as required by the data standards.

3.1 PROBLEMS ENCOUNTERED

Implementing the SPRFMO observer requirements did not present insurmountable problems. Most of the prerequisite processes were already in place when the data standards and coverage levels were agreed.

One or two observers are required on each bottom trawl vessel to achieve one hundred percent observer coverage of all bottom trawling activities. The number is reviewed on a case by case basis, and includes consideration of the working hours of the observers, and the fishing capacity of each vessel. In all of the 2013 bottom trawl trips only one observer was requested per trip. The onus was placed on the vessel operators via the high seas permitting process to keep their fishing effort within the hours achievable with the level of coverage they have requested. Fishing effort on a few occasions exceeded the daily hours safely manageable by a solo observer. In total, 90% of all hauls were viewed by an Observer.

Appendix 1. Observer data collection forms used to monitor New Zealand high seas fisheries

Observer Trawl catch Effort Logbook

1. Shooting

Tow number	FMA	Target species	Fishing strategy	Gear code from gear form	Offal Discharge	Whole Fish Discharge

2. Start of tow

Date	Time	Latitude	Longitude	Groundline	Seabed
dd/mm/yy	24-hr clock	Degrees	Minutes	SW	depth (m)

3. During tow

Headline height (m)	Tag	Doorsread from sensor (m)	Beaufort number	Fishing path	Fishing speed (knots)	Gear event codes	Offal Discharge	Whole Fish Discharge

4. End of tow

Date	Time	Latitude	Longitude	Groundline	Seabed
dd/mm/yy	24-hr clock	Degrees	Minutes	SW	depth (m)

5. Hauling

Time net at surface	Time net on board	Offal Discharge	Whole Fish Discharge	Mitigation event codes
24-hr clock	24-hr clock			

6. Mitigation - Complete for entire tow

Time net at surface	Time net on board	Offal Discharge	Whole Fish Discharge	Mitigation event codes
24-hr clock	24-hr clock			

7. Greenweight catch

Eyeball estimate of greenweight at surface	Eyeball estimate of greenweight on board	Surface losses	Non-fish bycatch?	Benthic materials?
0kg	0kg		Y N U	Y N U

8. Processed catch - Complete this section for either one tow or a group of tows

Species code	Processed state	Grade	Number of processed units	Tag	Unit weight (kg)	Tag	Processed catch weight (kg)	Conversion factor	Tag	Greenweight (kg)

Tows section 8 applies to: to Total greenweight of processed catch: .0kg

9. All other fish - Complete this section for either one tow or a group of tows
 Include all whole fish discarded, discarded alive, lost, mealied, retained as specimens or stored in bulk.

Species code	Type	Greenweight (kg)	Method of analysis

Tows section 9 applies to: to Total greenweight of all other fish: .0kg

10. Comments

Sum of greenweights: .0kg

Biological sampling: Number of species sampled:

Observer Benthic Materials Form

Observer Benthic Materials Form (Version 1 - October 2007)

1. Benthic Material includes all **Non-targeted** marine invertebrates, marine plants and/or structures that are connected with the seafloor. You should complete a **separate row** for each individual identifiable item.

2. Write the trip number [][][] and Observer code/s (first letter of first name then first three letters of surname) [][][] and [][][]

Sample number	Tow/Set number	MFish code	End Type	Weight (kg)	Method of analysis	Life status	Links	Quantity (code)	Number (optional)	Comments
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]
B	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][]	[][][][]

3. This form is page number [] for this trip. Is this form the last page for this trip? → Yes No

VME Identification Form and associated VME Species Identification Guide implemented on New Zealand high seas bottom trawlers

Vulnerable Marine Ecosystem Evidence Process (Version 1.0 - Apr 08)

1. Trip, tow, and vessel information

Trip number	Tow number	Observer/s	Name of vessel master

2. Date, time, and position that hauling of the gear commenced

Date dd/mm/yy	Time 24-hr clock	Latitude Degrees Minutes	Longitude Degrees Minutes EW
/ /	:	' S	'

3. Instructions

Assess the total weights of all organisms whether dead or alive in each of the relevant taxonomic groups and record in Section 4. If the Observed Weight of a taxonomic group is **greater than** (not equal to) the Threshold Weight, write the VME Indicator Score for that group in the "Score" Column. If a taxonomic group is present, but the Observed Weight is **not** greater than the Threshold Weight, tick in the "Tick" column. Sum the scores and count the ticks. Record these totals at the bottom of the columns. Add the Sum of scores to the Count of ticks and record it as the Total VME Indicator Score.

If the Total VME Indicator Score is 3 or greater, the area is considered to have Evidence of a Vulnerable Marine Ecosystem.

The taxonomic groups recorded on this form may not be a complete record of all benthic material present in the tow.

4. Relevant taxonomic groups, weights, and scores

Taxonomic Group	Code	Method of Weighting	Observed Weight (kg)	Threshold Weight (kg)	VME Indicator Score	Score if Threshold Weight exceeded	Tick if not scored but present
PORIFERA	ONG			50	3		
CNIDARIA							
Anthozoa (class)							
Actiniaria (order)	ATR			0	1		
Scleractinia (order)	SIA			30	3		
Antipatharia (order)	COB			1	3		
Alcyonacea (order)	SOC			1	3		
Gorgonacea (order)	GOC			1	3		
Pennatulacea (order)	PTU			0	1		
Hydrozoa (class)	HDR			6	3		
Unidentified Coral	COU			0	1		
ECHINODERMATA							
Crinoidea (class)	CRI			0	1		
Brisingida (order)	BRG			0	1		
						Sum these scores	Count these ticks
						+	
Total VME Indicator Score						Sum of scores + count of ticks =	

5. Vessel notification

As soon as the form is completed for any tow provide a copy to the person in charge of the vessel.

Name (if not vessel master)	Received by person in charge (signature)	Date received (dd/mm/yy)	Time received (24-hr clock)
		/ /	:

DRAFT version 1.0
Note these are MFish codes



	SIA p71-79	COB p 57-58	SOC pg 55-56	GOC p 59-65					COR p 9; 66-68	HYF p 9
	Scleractinia (Order)	Antipatharia (Order)	Alcyonacea (Order)	Gorgonacea (Order)					Anthoathecata (Family)	Hydroida (Order)
	Stony corals	Black corals	Soft corals	Isidiidae (Bamboo)	Coralliidae (Red / Precious)	Primnoidae (Bottle brush, Sea fans)	Paragorgiidae (Bubblegum)	Chrysogorgiidae (Golden)	Stylasterids (Hydrocorals)	Hydroids
	<p>Branching: Can form large matrices, often forms thickets</p> <p>Cups: usually small (<20cm), solitary or in small clusters</p>	<p>Semi-rigid, woody, not very dense, dark brown or black skeleton, can be large (>2m). Branch tips can look like hydroids or small gorgonian</p>	<p>Can be mushroom shaped. Floppy or soft, leather-like surface texture. Usually multiple large polyps, body not symmetrical, no foot or stalk</p>	<p>Solid calcified trunk with brown joints (nodes), rings in x-section, branching 2D or 3D, fine tips, tree like branch tips</p>	<p>Calcified skeleton, no spines. Thick, stubby stems with fine side branches</p>	<p>Dark or metallic tree-like branches, flexible</p>	<p>Large (up to 2m), red, thick stems, breaks when flexed</p>	<p>Gold, black or green metallic lustre. Semi-rigid single, main axis with semi-soft tissue cortex. Small specimens can be feathery like hydroids or bushy like black coral</p>	<p>Calcified, no rings in X-section, often pink or white. Often uniplanar, side branches lattice from obviously thicker main stems</p>	<p>Entire organism small, <30cm, flexible and plant-like, often feathery, no soft tissue covering</p>
	<p>Calcified, very hard or brittle</p> <p>Branching: Often smooth stems</p> <p>Cups: Can be ridged</p> <p>Polyp calyces well formed with ridged edges, large, hard polyps</p>	<p>Slimy flesh on branches. Surface with minute spines, may appear smooth, 3D, fine or bushy tips</p>	<p>Similar polyps to seapens, but soft corals are not stalked</p>	<p>Can scrape off surface tissue, skeleton surface smooth between nodes</p>	<p>Can scrape surface tissue off. Smooth (not sandpaper) with knobby ends. No pores on skeleton</p>	<p>Usually no spines, some metallic lustre on skeleton, 3D Bushy branches, obvious polyps</p>	<p>Chalky material, not hard. No spines, can scrape off surface. Bulbous ends with polyps</p>	<p>Can be non-branching and whip-like. Usually no spines, metallic lustre. Fine or sparse 3D branching</p>	<p>Coarse sandpaper texture, can't scrape off surface tissue. Has minute pores</p>	<p>Indistinct polyps, feathery tips</p>
	<p>Branching form can look like hard sponges but sponges are light with spicules</p>	<p>Hydroid if small, or small pieces of dead Gorgonacea</p>	<p>Small pieces of Coralliidae. Can also resemble Demosponges, which have no polyps</p>	<p>Other gorgonians if in small pieces, but won't break easily</p>	<p>Soft corals, which always have soft stems</p>			<p>Antipatharia, but tips are not slimy</p>	<p>Small, hard Bryozoans or pieces of Coralliidae</p>	<p>Small specimens of Gorgonacea or Antipatharia</p>

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Developed by: D Tracey, S Parker, E Mackay, O Anderson, C Ram, (2008)



	ONG p 30-45		ATR p 51-54	PTU p 69-70	CRI p 230-232	BRG p 207
	Porifera (Phylum)		Actiniaria (Order)	Pennatulacea (Order)	Crinoidea (Class)	Brisingida (Order)
	(Glass sponges)	Demospongiae (Siliceous sponges)	Anemones	Sea pens	Crinoids	Armless stars
	Often hollow central chamber can be vase like. Diverse shapes; fibrous or crystalline hard forms	Many shapes, some small & hydroid-like to round hard solid masses	Rubbery bottom with single polyp with lots of tentacles. Usually in retracted hardened cylinder form when captured	Feather-shaped with fleshy polyps. Non-branching to whip-like cartilaginous stalk. Fleshy foot or anchor present, body symmetrical. Can be tall, >1 m	Stalked. Small cuplike body. Arms usually branched. Crinoids are generally fragile, often only fragments. A long stalk, some bearing whorls of hooklike cirri	At least 6 arms, usually more than 10. Arms easily separated from central disc and often all that is taken
	Pores often visible, glass spicules visible or fibre-glass like texture in hard forms	Fleshy, slimy or rubbery. Textures stony, woody, fibrous or airy	Knobby, slimy, with tentacles. Tentacles sometimes look like worms when detached	Fleshy polyps. Flower or feather like polyp mass	Fragile, not flexible. Brittle and segmented	Long spines on ventro-lateral margin
	Bryozoans or scleractinians that are small and of a hard matrix	Alcyonaceans or ascidians, which are not spongy and have polyps or siphons	Alcyonaceans, which usually have several polyps or the Corallimorpharia a coral called jewel anemone	Alcyonaceans or some Gorgonians due to large polyps and size	Arm fragm brisingids	