

14TH MEETING OF THE SPRFMO COMMISSION

Panama City, Panama, 2 to 6 March 2026

COMM 14 – Prop 12

PROPOSAL TO:

<input checked="" type="checkbox"/> Amend <input type="checkbox"/> Create	CMM 12-2024 for the regulation of Transhipment and Other Transfer Activities
Submitted by: Ecuador	
Summary of the proposal: <p>The proposed amendments introduce a targeted control on transhipment activities associated with the jumbo flying squid (<i>Dosidicus gigas</i>) fishery in areas beyond national jurisdiction. Specifically, transhipment at sea on the high seas would be permitted only for vessels carrying an authorised observer on board at the time of the operation.</p> <p>Fishing vessels targeting jumbo flying squid that do not carry an authorised observer would be required to land or tranship their catch exclusively in port, where standard port State control and inspection procedures apply. The proposal explicitly excludes transhipment activities conducted within areas under national jurisdiction, which remain subject to coastal State laws and regulations.</p> <p>Overall, the amendments aim to strengthen monitoring, traceability and compliance, reduce risks associated with IUU fishing, and ensure that transhipment practices in the jumbo flying squid fishery are consistent with the precautionary approach and existing SPRFMO compliance frameworks.</p>	
Objective of the proposal: <p>The proposed amendment aims to strengthen monitoring, control and verification of transhipment activities associated with the jumbo flying squid fishery in areas beyond national jurisdiction, a fishery recognised as presenting elevated compliance and traceability risks. By conditioning transhipment at sea on the presence of an authorised observer, the measure enhances transparency, improves the reliability of catch and transhipment data, and reduces opportunities for misreporting and IUU-related practices.</p> <p>The proposal does not introduce a blanket prohibition on transhipment at sea, nor does it affect transhipment activities conducted within areas under national jurisdiction, which remain subject to coastal State laws. Instead, it applies a proportionate, precautionary and operationally feasible control consistent with the FAO Voluntary Guidelines for Transhipment, the objectives of the Convention, and existing SPRFMO compliance frameworks.</p>	
Has the proposal financial impacts or influence on the Secretariat work? <input type="checkbox"/> Yes <input type="checkbox"/> No	
<i>To be filled out by the Secretariat:</i>	
Ref: COMM14-Prop12	Received on: 11 January 2026



CMM 12-2026

Conservation and Management Measure for the regulation of Transshipment and Other Transfer Activities

(Supersedes CMM 12-2024)

The Commission of the South Pacific Regional Fisheries Management Organisation;

RECALLING that Article 1(1)(o) of the Convention defines “transshipment” as the unloading of all or any of the fishery resources or fishery resource products derived from fishing in the Convention Area on board a fishing vessel to another fishing vessel either at sea or in port;

RECOGNISING that transshipment at sea is a common global practice, but that unregulated and unreported transshipment of catches of fishery resources, in particular on the high seas, contributes to distorted reporting of catches of such stocks and supports illegal, unreported and unregulated (IUU) fishing in the Convention Area;

RECOGNISING the importance of adequately regulating, monitoring and controlling transshipment at sea to contribute to combating IUU fishing activities, and that States should take all necessary measures to ensure that vessels flying their flag do not engage in transshipment of fish caught by fishing vessels engaged in IUU fishing through adequate regulation, monitoring and control of such transshipment of fish;

NOTING that Article 18 (3)(f) and (h) of the *Agreement for the Implementation of the Provisions of the United Nations Convention on the Law of the Sea of 10 December 1982 relating to the Conservation and Management of Straddling Fish Stocks and Highly Migratory Fish Stocks* requires flag States to adopt measures to regulate transshipment on the high seas to ensure that the effectiveness of conservation and management measures is not undermined, and port States to adopt regulations to prohibit landings and transshipments where the catch has been taken in a manner which undermines the effectiveness of regional conservation and management measures on the high seas;

ACKNOWLEDGING that the 2022 FAO Voluntary Guidelines for Transshipment were endorsed by the FAO Committee on Fisheries in September 2022, and set forth the minimum standards and practices for the regulation, monitoring, and control of transshipment;

RECALLING Articles 25(1)(d), 26(2)(a) and 27(1)(c) of the Convention, which prescribe, *inter alia*, that Members of the Commission shall take all necessary measures to ensure that fishing vessels flying its flag land or tranship fishery resources caught in the Convention Area in accordance with standards and procedures adopted by the Commission;

ADOPTS the following Conservation and Management Measure (CMM) in accordance with Article 8 of the Convention:

General Provisions for All Vessels Engaged in Fishing for Resources under SPRFMO Management

1. For the purposes of this CMM, “competent authorities” means the authorities of the Member or CNCP under whose flag the vessel is operating.
2. A fishing vessel is prohibited from operating as both an unloading fishing vessel and a receiving fishing vessel during the same trip. This prohibition shall not apply in the case of a *force majeure* event beyond the control of the vessel including serious mechanical breakdown or other events that threaten the safety of the crew or result in a significant financial loss through fish spoilage. In such cases, the Secretariat must be notified of the transshipment and the circumstances giving rise to the force majeure within one working day of the completion of the transshipment.
3. Transshipments at sea and in port shall only be undertaken between authorised vessels included in the Commission Record of Vessels.



4. At sea transfer of fuel, crew, gear or any other supplies between two vessels in the Convention Area shall only be undertaken between authorised vessels included in the Commission Record of Vessels.

Transshipments of Fishery Resources Caught in the Convention Area

5. The competent authorities of the receiving fishing vessel shall notify the Secretariat, at least 36 hours in advance of a transshipment, of fishery resources caught in the Convention Area, regardless of where the transshipment takes place. The receiving fishing vessel's Advanced Transshipment Notification shall include the information in Annex 1.
6. If the transshipment does not start within 72 hours of the estimated start time or within 50 nautical miles of the estimated location notified in the advance notification, the competent authorities of the receiving fishing vessel shall notify the Secretariat of the modified Annex 1 information as soon as possible.
7. If a notified transshipment does not occur, the competent authorities of the receiving fishing vessel shall notify the Secretariat as soon as possible but no later than five working days after the notified time of the transshipment.
8. If a receiving fishing vessel engages in more than one transshipment, the Member or CNCP of the vessel shall require it to store the catch from each transshipment separately so that it is readily identifiable. The receiving fishing vessel shall have a stowage plan available on board that provides for this separation of catch from different unloading fishing vessels.
9. A Member or CNCP shall require receiving fishing vessels that engage in transshipment at sea to have an observer on board to monitor and record the information in the required Observer Transshipment Log sheet in Annex 2.¹ If an unloading fishing vessel has an observer onboard during a transshipment, that observer shall also monitor and record the transshipment and record the information required in Annex 2.

[ADD] X. In areas beyond national jurisdiction (high seas), transshipment at sea of jumbo flying squid (*Dosidicus gigas*) shall only be permitted for fishing vessels that carry an authorised observer on board at the time of the transshipment operation.

[ADD] X. Fishing vessels targeting jumbo flying squid (*Dosidicus gigas*) operating in areas beyond national jurisdiction that do not carry an authorised observer on board shall be prohibited from engaging in transshipment at sea and shall be required to land or tranship their catch exclusively in port, in accordance with applicable port State control and inspection procedures.

[ADD] X. Nothing in these provisions shall be interpreted as applying to transshipment activities conducted within areas under national jurisdiction, which shall remain subject to the laws and regulations of the relevant coastal State.

[ADD] X. Members and CNCPs shall ensure that any authorisation for transshipment at sea of jumbo flying squid in areas beyond national jurisdiction is conditional upon the continuous presence of an observer throughout the transshipment operation and shall withdraw such authorisation where this condition is not met.

10. A receiving fishing vessel may engage in only one transshipment at a time for each observer that is available to monitor and report on the transshipment. For the purpose of verifying the quantity and species of the fishery resources being transhipped, and in order to ensure that proper verification can occur, the observer on board shall have full access to the observed vessel, including crew, gear, equipment, records² and fish holds. The observer shall complete the Observer Transshipment Log sheet in Annex 2 and provide this information to the competent authorities of the observed receiving fishing vessel and the Secretariat electronically no later than 30 days from debarkation.
11. Members and CNCPs shall require receiving fishing vessels that tranship to prepare a transshipment declaration including the information in Annex 3. The competent authorities of the receiving fishing vessel shall submit the declaration to the Secretariat in the first half of each month after the transshipment is completed. The Secretariat shall make this information available on the Members' side of the Commission

¹ Observers on carrier vessels that are not catcher vessels are not required to be SPRFMO accredited pursuant to CMM16-2024.

² This includes electronic records.



website as soon as possible.

12. Members and CNCPs shall require receiving fishing vessels that tranship to retain a copy of the transshipment declaration on the vessel for the duration of the fishing trip and to provide it as required to any authorized inspector.

Standard Notification and reporting

13. All data relating to transshipment events such as advanced transshipment notifications, observer log sheets, and transshipment declarations, shall be provided to the Secretariat of SPRFMO in a standardised format. The standardised templates and instructions for submission of transshipment data are detailed on the SPRFMO website.
14. The competent authorities may authorise the vessel operator to directly report required information to the Secretariat electronically (e.g., by email); should the Secretariat require any clarification, those requests shall be directed to the competent authorities of the relevant vessel. The Secretariat shall make a summary of this information available on the Members' section of the Commission website.

Review and Effective Date

15. This CMM shall be reviewed at the regular meeting of the Commission in 2026. Such review shall take into account, *inter alia*, the latest advice of the Compliance and Technical Committee with respect to the effectiveness of this CMM in providing the Commission with information about transshipments and other transfer activities and supporting monitoring, control, and surveillance activities; appropriate levels of observer coverage; and the scope of this CMM.
16. CMM 12-2024 will replace CMM 12-2023 on 1 October 2025, when this revised measure will take effect.



Annex 1

Advanced Transhipment Notification Data Requirements

Transhipment Details

- a) Member/CNCP providing the data submission
- b) Anticipated transhipment date (UTC)
- c) Anticipated transhipment time (UTC), if available
- d) Anticipated transhipment latitude (decimal degrees)
- e) Anticipated transhipment longitude (decimal degrees)
- f) Form completed by (vessel name)

Details of Unloading Vessel

- a) Name of vessel
- b) Registration number
- c) Radio call sign
- d) Vessel flag (Member or CNCP)
- e) IMO number
- f) Name and nationality of vessel master
- g) Estimated quantity by weight of fish on board prior to the transhipment by species, product form and catch area
- h) Estimated quantity by weight to be transhipped by species, product form and catch area.

Details of Receiving Vessel

- a) Name of Vessel
- a) Registration number
- b) Radio call sign
- c) Vessel flag (Member or CNCP)
- d) IMO number
- e) Name and nationality of vessel master
- f) Estimated quantity by weight of fish on board prior to the transhipment by species, product form and catch area



Annex 2

Observer Transshipment Log sheet

1. Details of the Unloading Fishing Vessel

Name of vessel	
Registration number	
Radio call sign	
Vessel flag (Member or CNCP)	
IMO number	
Master's name and nationality	

2. Details of the Receiving Fishing Vessel

Name of vessel	
Registration number	
Radio call sign	
Vessel flag (Member or CNCP)	
IMO number	
Master's name and nationality	



3. Transshipment Operation

Date and time of commencement of transshipment (UTC)			
Date and time of completion of transshipment (UTC)			
If transshipment in port: Name, country, and code ³ of port			
If transshipment at sea: Position (nearest 1/10th degree) at commencement of transshipment			
If transshipment at sea: Position (nearest 1/10th degree) at completion of transshipment			
Description of product type by species (e.g. whole, frozen fish in 20 kg cartons)			
Species		Product type	
Species		Product type	
Species		Product type	
Species		Product type	
Species		Product type	
Species		Product type	
Number of cartons, net weight (kg) of product, by species.			
Species		Cartons	
Species		Cartons	
Species		Cartons	
Species		Cartons	
Species		Cartons	
Species		Cartons	
Total net weight of product transhipped (kg)			
Hold numbers in reefer vessel in which product is stowed			
Destination port and country of receiving fishing vessel			
Estimated arrival date			
Estimated landing date			

4. Observations (if applicable)

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³ United Nations Code for Trade and Transport Locations (UN/LOCODE).



5. Verification

Name of observer	
Authority	
Signature	



Annex 3

Transshipment Declaration

Details of Unloading Vessel

- a) Name of vessel
- b) Registration number
- c) Radio call sign
- d) Vessel flag (Member or CNCP)
- e) IMO number
- f) Name and nationality of vessel master

Details of Receiving Vessel

- a) Name of vessel
- b) Registration number
- c) Radio call sign
- d) Vessel flag (Member or CNCP)
- e) IMO number
- f) Name and nationality of vessel master

Details of Transshipment Operation

- a) Date and time of commencement of transshipment (UTC)
- b) Date and time of completion of transshipment (UTC)
- c) If transhipped in port:
 - i. Port State, name of port and port code
- d) If transhipped at sea:
 - i. Position (nearest 1/10th degree) at commencement of transshipment (latitude and longitude; decimal degree)
 - ii. Position (nearest 1/10th degree) at completion of transshipment (latitude and longitude; decimal degree)
- e) Destination port of receiving fishing vessel⁴
- f) Arrival date estimate
- g) Landing date estimate
- h) Hold numbers in receiving fishing vessel in which product is stowed

Details of Fishery Resources Transhipped

- a) Fishery resources transhipped
 - i. Species code (3-letter FAO code)
 - ii. Description of species, by product type (e.g., whole, frozen fish)
 - iii. Container/carton type
 - iv. Number of cartons and net weight (kg) of product by container/carton type and by species
 - v. Total net weight of product transhipped (kg)
- b) Fishing gear used⁵

Verification

- a) Name of observer
- b) Authority

⁴ If this information changes, the Transshipment Declaration shall be updated and re-submitted no later than 72 hours before landing transhipped SPFRMO managed products in port.

⁵ International Standard Classification of Fishing Gears (ISSCFG; see Annex 9 of CMM 02-2022). This information only needs to be provided by the unloading vessel.